

Message Text

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ACTION EUR-25

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3083

SECDEF WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5921

E.O. 11652: GDS 12-31-79

TAGS: PFOR, NATO

SUBJECT: DRAFT DPC MINISTERIAL COMMUNIQUE

REF: A. STATE 234041

B. STATE 234756

C. USNATO 5715

D. STATE 236828

1. QUOTED BELOW IS REVISED TEXT (THIRD DRAFT) OF COMMUNIQUE FOR DECEMBER 7 DPC MINISTERIAL MEETING WHICH WILL BE DISCUSSED BY DRAFTING GROUP AT 1600 DECEMBER 5.

2. EXPLANATION OF BRACKETED PORTIONS OF TEXT FOLLOWS:

A. PARA 9-FIRST SET OF BRACKETS IS AROUND US LANGUAGE; SECOND SET OF BRACKETS IS AROUND IS LANGUAGE WHICH IS SUPPORTED BY ALL OTHERS. B. FIRST PARA 10 IS COMBINATION OF IS AND US LANGUAGE. FIRST INTERNAL BRACKETS ARE AROUND IS LANGUAGE, SUPPORTED BY MAJORITY; SECOND SET OF BRACKETS SURROUNDS US LANGUAGE; THIRD SET OF BRACKETS IS AROUND IS LANGUAGE; FOURTH SET AROUND US CONFIDENTIAL

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LANGUAGE.

C. SECOND PARA 10 IS FRG LANGUAGE SUPPORTED BY BELGIUM AND ITALY.

D. PARA 11-BOTH SETS OF BRACKETS AROUND US LANGUAGE.

E. PARA 12 IS TO CONTAIN LANGUAGE COVERING US POINT ABOUT REDUCTIONS IN NATO INTERNATIONAL MILITARY HEADQUARTERS STAFFS.

F. PARA 14-FIRST SET OF BRACKETS CONTAINS IS LANGUAGE SUPPORTED BY MAJORITY OF ALLIES; SECOND SET OF BRACKETS SURROUNDS US LANGUAGE SUPPORTED BY CANADA.

3. TEXT FOLLOWS: BEGIN TEXT

THIRD DRAFT COMMUNIQUE OF THE DPC IN MINISTERIAL SESSION

THE DEFENCE MINISTERS OF THE COUNTRIES PARTICIPATING IN NATO'S INTEGRATED DEFENCE PROGRAMME MET ON 7TH DECEMBER , 1973 IN BRUSSELS.

2. THE DEFENCE MINISTERS OF BELGIUM, CANADA, DENMARK, GERMANY, GREECE, ITALY, NETHERLANDS, NORWAY, PORTUGAL, TURKEY, THE UNITED KINGDOM AND THE UNITED STATES MET FIRST AS THE NUCLEAR DEFENCE AFFAIRS COMMITTEE TO REVIEW THE NUCLEAR PLANNING GROUP'S ACTIVITIES DURING 1973 AND PLANS FOR FUTURE ACTIVITY.

3. THE FOURTEEN MINISTERS THEN MET AS THE DEFENCE PLANNING COMMITTEE. THEY FIRST DISCUSSED THE STRATEGIC PURPOSES OF THE ALLIANCE IN THE LIGHT OF AN APPRAISAL BY THE SECRETARY GENERAL AND HEARD A STATEMENT BY THE CHAIRMAN OF THE MILITARY COMMITTEE ON CURRENT TRENDS IN THE MILITARY SITUATION OF NATO AND THE WARSAW PACT.

4. MINISTERS TOOK NOTE OF DEVELOPMENTS IN THE SECOND PHASE OF THE UNITED STATES/SOVIET TALKS ON THE LIMITATIONS OF STRATEGIC WEAPONS. THEY DISCUSSED THE SECURITY ASPECTS OF THE CONFERENCE ON EUROPEAN SECURITY AND CO-OPERATION NOW TAKING PLACE IN GENEVA. THEY WELCOMED THE OPENING OF NEGOTIATIONS
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IN VIENNA ON THE MUTUAL AND BALANCED REDUCTIONS OF FORCES AND ASSOCIATED MEASURES IN CENTRAL EUROPE; THEY ALSO REITERATED THE PRINCIPLE THAT THE AIM OF NEGOTIATIONS IN VIENNA SHOULD BE TO ACHIEVE A BALANCED OUTCOME WHICH WOULD ENSURE UNDIMINISHED SECURITY FOR ALL MEMBERS OF THE ALLIANCE, AT LOWER LEVELS OF FORCES; THEY CONFIRMED THAT THE OVERALL MILITARY CAPABILITY OF NATO SHOULD NOT BE REDUCED EXCEPT IN THIS CONTEXT. THEY AGREED THAT THE STAGE SO FAR REACHED NEGOTIATIONS DID NOT JUSTIFY ANY REDUCTIONS IN THEIR CURRENT DEFENCE EFFORTS.

5. MINISTERS NOTED WITH CONCERN THAT, DESPITE THESE DEVELOPMENTS IN THE POLITICAL FIELD, THE SOVIET UNION AND HER ALLIES HAVE CONTINUED TO INCREASE THE SCALE OF THEIR

MILITARY PROGRAMME AND TO STRENGTHEN AND IMPROVE THEIR FORCES IN EVERY FIELD. THERE IS NO INDICATION THAT THIS TREND WILL BE REVERSED. THEY NOW POSSESS A CAPABILITY FOR THE WORLD-WIDE USE OF MILITARY POWER WELL IN EXCESS OF THAT NEEDED TO DEFEND THEIR OWN TERRITORY. MINISTERS EMPHASIZED THAT THE PLANNING OF NATO DEFENCES MUST BE DIRECTLY RELATED TO THE STILL GROWING POWER OF THE WARSAW PACT AND THE STRATEGIC SITUATION CREATED THEREBY.

6. MINISTERS DISCUSSED RECENT EVENTS IN THE MIDDLE EAST AND THEIR IMPLICATIONS FOR THE SECURITY OF THE ALLIANCE. MINISTERS RESOLVED TO GIVE INTENSIVE STUDY TO THE LESSONS WHICH NATO COULD LEARN FROM THE CONDUCT AND OUTCOME OF THIS CONFLICT. IN THE CONTEXT OF THE DISCUSSION ON THE SITUATION IN THE MIDDLE EAST THEY NOTED WITH APPROVAL THE STEPS WHICH ARE BEING TAKEN TO ENSURE THE SUFFICIENCY OF OIL STOCKS ESSENTIAL FOR THE DEFENCE OF THE ALLIANCE.

7. MINISTERS DISCUSSED A REPORT ON SOME ASPECTS OF THE POSSIBILITY OF SPECIALIZATION OF DEFENCE ROLES IN THE CENTRAL AREA, PREPARED AT THEIR REQUEST FOLLOWING THE INITIATIVE TAKEN BY THE DEFENCE MINISTER OF THE NETHERLANDS AT THEIR SPRING MEETING. THEY WELCOMED THE DECISIONS....TAKEN BY THE NETHERLANDS GOVERNMENT AND OTHERS ON THE RECOMMENDATIONS OF THIS REPORT, AND GAVE DIRECTIONS FOR THE STUDY TO BE EXTENDED INTO FURTHER AREAS OF POSSIBLE SPECIALIZATION.

8. MINISTERS DISCUSSED AN INTERIM REPORT ON MEASURES
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TO IMPROVE THE FLEXIBILITY AND EFFECTIVENESS OF THE TACTICAL AIR FORCES IN THE CENTRAL REGION, THROUGH CHANGES IN ORGANIZATION, COMMAND AND CONTROL. AS AN INITIAL MEASURE, MINISTERS AGREED IN PRINCIPLE TO THE FORMATION OF A NEW HEADQUARTERS UNDER THE TITLE OF ALLIED AIR FORCES CENTRAL EUROPE, AND AGREED THAT A COMMANDER SHOULD BE DESIGNATED IN THE NEAR FUTURE.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5921

C O R R E C T E D C O P Y - P A R A N I N E

9. IN THE CONTEXT OF THEIR DISCUSSION ON MBFR, MINISTERS WELCOMED THE REAFFIRMATION BY THE UNITED STATES THAT, GIVEN A SIMILAR APPROACH BY THEIR ALLIES, THEIR FORCES IN EUROPE WOULD BE MAINTAINED AND IMPROVED AND WOULD NOT BE REDUCED UNILATERALLY. (THEY ALSO TOOK NOTE THAT RECENT LEGISLATION IN THE UNITED STATES REQUIRES THE REDUCTION OF UNITED STATES FORCE LEVELS IN EUROPE UNLESS A SATISFACTORY SOLUTION CAN BE ACHIEVED TO THE FINANCIAL PROBLEMS INCURRED THEREBY BY THE UNITED STATES.) OR (THEY ALSO RECOGNIZED THAT THE MAINTENANCE OF UNITED STATES FORCES IN EUROPE AT THEIR PRESENT LEVEL CALLS FOR A COMMON EFFORT ON THE PART OF THE ALLIES TO ACHIEVE A SOLUTION TO THE FINANCIAL PROBLEMS WHICH THE UNITED STATES INCURS THEREBY.)(1)

(1) THE BELGIAN DELEGATION WOULD PREFER THIS PARAGRAPH TO BE INSERTED AFTER PARAGRAPH 4.

(10. IN THIS CONNECTION MINISTERS CONSIDERED A REPORT FROM A SPECIAL STUDY GROUP ON THE BUDGETARY AND BALANCE OF PAYMENT PROBLEMS ARISING FROM THE STATIONING OF UNITED STATES
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FORCES IN EUROPE, AND DISCUSSED A NUMBER OF POSSIBLE MEANS OF RELIEVING THEM. THEY RECOGNIZED THE PARTICULAR IMPORTANCE TO THE ALLIANCE OF THE BILATERAL NEGOTIATIONS NOW IN PROGRESS BETWEEN THE UNITED STATES AND THE FEDERAL REPUBLIC OF GERMANY ON THE RENEWAL OF ARRANGEMENTS FOR OFFSETTING THE COST OF THE UNITED STATES FORCES IN GERMANY, AND EMPHASIZED THE NECESSITY FOR OTHER COUNTRIES OF THE ALLIANCE TO TAKE ACTIVE MEASURES TO THIS END. (THEY DECLARED THE WILLINGNESS OF THEIR COUNTRIES TO PARTICIPATE, WHERE NATIONAL CIRCUMSTANCES WILL ALLOW, IN MULTILATERAL OR BILATERAL ARRANGEMENTS FOR SOLVING THE UNITED STATES PROBLEM WHICH CAN BE DEVISED TO THE MUTUAL SATISFACTION OF ALL PARTIES CONCERNED, AND DIRECTED THEIR STAFFS TO WORK ACTIVELY AND RAPIDLY TO THIS END) OR (ANNOUNCED THEIR DECISION TO UNDERTAKE SPECIFIC MEASURES TO OFFSET THE US DEFENSE EXPENDITURES ENTERING THE INTERNATIONAL BALANCE OF PAYMENTS IN NATO EUROPE, INCLUDING ASSUMPTION OF THE ADDITIONAL COSTS TO THE US OF MAINTAINING ITS FORCES IN EUROPE RATHER THAN THE US.) IN THIS CONNECTION SEVERAL COUNTRIES POINTED TO THE CONTRIBUTION

WHICH WOULD BE MADE TO THE UNITED STATES BALANCE OF PAYMENTS POSITION BY THEIR PROPOSED PURCHASES OF MILITARY EQUIPMENT IN THE UNITED STATES. (MINISTERS AGREED IN PRINCIPLE THAT THE SHARE OF THE UNITED STATES IN THE CIVIL AND MILITARY BUDGETS OF NATO AND IN THE INFRASTRUCTURE PROGRAMME SHOULD BE SUBSTANTIALLY REDUCED) (AGREED IN PRINCIPLE THAT US COST SHARES FOR THE CIVIL AND MILITARY BUDGETS SHOULD BE REDUCED BY ONE-THIRD, AND THAT THE US COST SHARE FOR THE CENTRAL EUROPE PIPELINE DEFICIT SHOULD BE ELIMINATED) OR DELETE BOTH ALTERNATIVES.

(10. MINISTERS CONSIDERED A REPORT DEFINING THE BUDGETARY AND BALANCE OF PAYMENT PROBLEMS ARISING FROM THE STATIONING OF UNITED STATES FORCES IN EUROPE AND STATING OPTIONS CONTRIBUTING TO SOLVING THE PROBLEMS. THEY NOTED THAT ACTION HAS BEEN INITIATED ON HOW TO IMPLEMENT A NUMBER OF THESE OPTIONS ON A MULTILATERAL OR BILATERAL BASIS. THE US HAS BEEN ASSURED THAT THIS EXAMINATION WILL BE CONDUCTED ON A POSITIVE BASIS. THEY EMPHASIZED THE NECESSITY FOR COUNTRIES OF THE ALLIANCE TO TAKE ACTIVE MEASURES IN THIS FIELD.)

11. MINISTERS NOTED THE STAGE REACHED IN DETERMINING THE SIZE AND COST SHARING OF THE NEW (1975-1979) INFRASTRUCTURE
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PROGRAMME (AND AGREED THIS MATTER MUST BE RESOLVED BY FEBRUARY 1974 IN MANNER THAT WILL ENSURE A UNITED STATES PERCENTAGE SHARE NO GREATER THEN NOW EXISTS WHEN THE EUROPEAN DEFENCE IMPROVEMENT PROGRAMME (EDIP) ADJUNCT TO THE NORMAL INFRASTRUCTURE PROGRAMME IS TAKEN INTO ACCOUNT;) FURTHER NOTED A STATUS REPORT ON THE INTRODUCTION OF NEW CATEGORIES OF ELIGIBILITY WITH RESPECT TO FACILITIES FOR FORCES STATIONED OUTSIDE THEIR OWN TERRITORY, (AND AGREED THAT SUCH CATEGORIES OF ELIGIBILITY SHOULD BE APPROVED BY THE COUNCIL BY THE SAME DATE.)

12. (PARAGRAPH ON HEADQUARTERS STAFFS).

13. MINISTERS RECEIVED FROM THE CHAIRMAN OF THE EUROGROUP AN ACCOUNT OF THE GROUP'S CONTINUING WORK AND IN PARTICULAR.....

14. FINALLY, MINISTERS GAVE DIRECTIONS FOR FUTURE MILITARY PLANNING WITHIN THE ALLIANCE. THEY REAFFIRMED THAT THE FUNDAMENTAL PURPOSE OF NATO FORCES IS TO DETER AGRGRESSION AND TO PRESERVE ALL MEMBERS OF THE ALLIANCE FROM ATTACK OR THREAT OF ATTACK FROM OUTSIDE. THEY STRESSED THAT FULFILMENT OF THIS PURPOSE DEPENDS ON MAINTAINING A BALANCE OF CONVENTIONAL, AS WELL AS NUCLEAR, FORCES WITH THE WARSAW PACT. (THEY RECOGNIZED THE EFFORTS MADE BY COUNTRIES OVER THE PAST FOUR YEARS TO MAINTAIN AND IMPROVE THEIR CONVENTIONAL FORCES, BUT NOTED THAT THESE IMPROVEMENTS WERE NOT KEEPING PACE WITH

THE GROWING CAPABILITY OF THE SOVIET UNION AND HER ALLIES.)
(THEY NOTED THAT AS A RESULT OF INCREASED DEFENCE EFFORTS
BY THE EUROPEAN ALLIES IN RECENT YEARS, AS WELL AS THE
MAINTENANCE AND IMPROVEMENT OF UNITED STATES FORCES IN
EUROPE, NATO HAS TODAY A SUBSTANTIAL CONVENTIONAL CAPABILITY
VIS-A-VIS THE WARSAW PACT, WHICH MINISTERS STRESSED SHOULD
BE FURTHER IMPROVED BY ADDITIONAL SELECTIVE EFFORTS.) THEY
IDENTIFIED A NUMBER OF KEY AREAS IN WHICH EXTRA EFFORT WAS
REQUIRED TO CORRECT CURRENT WEAKNESSES IN NATO DEFENCES,
PARTICULARLY IN REGARD TO THE MODERNIZATION AND READINESS OF
FORCES AND THEIR ABILITY TO OPERATE TOGETHER. THEY PLEDGED
THEMSELVES TO EARLY ACTION AND DECISION TO REMEDY THESE
WEAKNESSES AND AGREED THAT THE RESOURCES REQUIRED WERE WELL
WITHIN THE CAPABILITY OF THE ALLIANCE TO PROVIDE. SPECIFICALLY
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THEY AGREED TO GIVE NEW IMPETUS TO THE PROGRAMMES TO PROVIDE
PROTECTION FOR AIRCRAFT AND AIRFIELDS, TO IMPROVE THE ANTI-
ARMOUR CAPABILITY OF NATO FORCES, AND TO RAISE THE LEVELS OF
WAR RESERVE STOCKS.

15. AFTER REVIEWING THE MILITARY CONTRIBUTION WHICH
EACH COUNTRY PLANS TO MAKE TOWARDS THE COLLECTIVE SECURITY
OF THE ALLIANCE OVER THE YEARS 1974-1978, MINISTERS APPROVED
THE NATO FORCE PLAN FOR THIS PERIOD AND DESIGNATED THE FORCES
WHICH THEIR COUNTRIES UNDERTAKE TO COMMIT TO NATO OVER THE
COMING TWELVE MONTHS.

16. THE NEXT MEETING OF THE DEFENCE PLANNING COMMITTEE
IN MINISTERIAL SESSION WILL BE HELD IN BRUSSELS ON.....
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